



March 31, 2025

Chapter X - Law Enforcement

Dear Reader:

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We hope this information will be useful to you; reference to it will assist you with many of the questions that will arise in your tenure with county government. However, the *Tennessee Code Annotated* and other relevant laws or regulations should always be consulted before any action is taken based upon the contents of this document.

Please feel free to contact us if you have questions or comments regarding this information or any other CTAS website material.

Sincerely,

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Chapter X - Law Enforcement

Madison County Penal Farm

Private Acts of 1973 Chapter 121

SECTION 1. That the workhouse facility in Madison County is officially named the "Madison County Penal Farm" and authority is given to keep the necessary records as well as taking any other action deemed necessary for Madison County to make claim against the State of Tennessee for keeping State Prisoners in said Madison County Penal Farm, and in the amount as is set out in Section 41-1143 [§ 41-4-139], Tennessee Code Annotated.

SECTION 2. This Act shall have no effect unless it is approved by two-thirds (2/3) vote of the Quarterly County Court of Madison County, and, that said vote shall be taken within forty (40) days from the enactment of this Act. Its approval or non-approval shall be proclaimed by the presiding officer of the Quarterly County Court, and shall be certified by him to the Secretary of State.

SECTION 3. For the purpose of approving or rejecting the provisions of this Act, it shall be effective upon becoming a law, the public welfare requiring it. For all other purposes, it shall become effective upon being approved as provided in Section 2.

Passed: April 27, 1973.

Sheriff

Civil Service Law

Private Acts of 2021 Chapter 7

SECTION 1. Chapter 54 of the Private Acts of 1983; as amended by Chapter 185 of the Private Acts of 1986; Chapter 107 of the Private Acts of 1991; Chapter 27 of the Private Acts of 1991; Chapter 152 of the Private Acts of 1994; Chapter 42 of the Private Acts of 1995; Chapter 6 of the Private Acts of 2015, and any other acts amendatory thereto, that being the Madison County Sheriff Department's Civil Service Commission system, is amended by deleting Chapter 54 as amended and substituting instead the following:

Section 1. This Act shall be known as the "Madison County Sheriffs Civil Service Law of 2021."

Section 2. Classified Service.

For purposes of this act, "classified service" includes all fulltime employees in the Madison County Sheriff's Office, except for: the sheriff; the sheriffs personal secretary; the chief deputy sheriff; each assistant chief deputy sheriff; each major; each colonel; each inspector; each employee who holds a rank higher than the rank of captain; and any administrative employee who reports directly to the sheriff.

Section 3. Civil Service Board.

There is created a civil service board composed of three (3) members, one (1) of whom shall be selected by the Madison County Legislative Body, one (1) of whom shall be selected by the Madison County Sheriff, and one (1) of whom shall be selected by the Madison County Deputy Sheriffs Association.

Section 4. Terms.

The terms of the members of the Civil Service Board shall be three (3) years; provided, that the initial appointments shall be as follows: one (1) member selected by the Madison County Legislative Body for one (1) year; one (1) member selected by the Madison County Sheriff for two (2) years; and one (1) member selected by the Madison County Deputy Sheriffs Association for three (3) years.

Section 5. Civil Service Board Standards.

Each member of the board shall be over thirty (30) years of age, of good moral character, a citizen of the United States and the state of Tennessee, shall be a resident of Madison County and shall have been a resident of Madison County for at least five (5) years, and each member shall not hold any other elected or appointed office within Madison County, nor be employed by Madison County. Each member shall have equal power, and a majority vote of the members is necessary to authorize any Board action or decision. No member shall be a member of the immediate family of any employee of the department. Any vacancy

on the Civil Service Board shall immediately be filled for the remainder of the unexpired term in the same manner as the position was originally filled.

Section 6. Civil Service Board Salary.

The members of the Civil Service Board shall receive such salary, if any, as determined by the Madison County legislative body in its sound discretion.

Section 7. Civil Service Board Administration.

The county mayor shall designate, from the three (3) members thus selected, a chair of the Civil Service Board. The sheriff shall appoint from among the sheriff's employees a personnel officer, who shall be the keeper of the sheriff's departmental records and shall serve as secretary of the Civil Service Board.

Section 8. Duties and Responsibilities of Civil Service Board.

The Civil Service Board as a body shall:

(a) Conduct hearings to determine whether the sheriff had just cause for employment decisions made regarding:

- (1) Suspensions that exceed the maximum allowable limit;
- (2) Demotions; and
- (3) Terminations of the classified employees as defined in this act; provided, the employee is off the established probationary period.

(b) For purposes of this Act, "just cause" includes, but is not limited to, the following actions or inactions of the employee:

- (1) Failure to maintain Peace Officers Standards Training Commission standards;
- (2) Failure to maintain Tennessee Corrections Institute Standards;
- (3) Violation of a disciplinary rule of the sheriff's office; and
- (4) Violation of state or federal law.

(c) Upon request made to the sheriff's office, be provided a roster of all employees of the classified service in the office of the sheriff showing their position, rank, compensation, and county of residence.

Section 9. Grandfathered Employees.

All non-probationary employees in the employ of the office of the sheriff or classified service positions at the time this act becomes operative shall be retained without preliminary or performance tests, but shall thereafter be subject in all other respects to the provisions of this act.

Section 10. Classification Plan.

The Madison County Sheriff's Office shall, as soon as practical after this act becomes operative, adopt a classification plan and make rules for its administration. The position classification plan may, if desired, create different classes of positions within each position in the classified service. The position classification plan shall show the duties, authorities, responsibilities, and character of work required of each position and each class thereof. The Madison County Sheriff's Office shall determine the requirements of each position and class thereof as to education, experience, capabilities, knowledge, and skill. As far as practical, the probable lines of promotion to and from the classes of positions shall be indicated.

Section 11. Abolishing Positions.

If a classified position is abolished, the classified employee shall be reassigned to another classified position in the same class.

Section 12. Civil Service Exam and Promotion Test.

(a) The Madison County Sheriff's Office shall, as often as necessary, hold tests to establish lists of persons eligible for the various positions in the classified service. The test may be conducted through the use of a computer or written exams at a location designated by the sheriff.

(b) Such tests shall be public, competitive, and open to all persons who may be lawfully eligible. The sheriff may set limitations as to residence, age, health, habits, moral character, education, experience, and other necessary prerequisites for the performance of the duties of the position for which examination is designated.

(c) Promotion tests shall be available to all classified employees within that class who are eligible. A classified employee is eligible for promotion within a class if that person has 1) at least three (3) years of active service in the Madison County Sheriffs Office; and 2) at least one (1) year of service in the position

from which they are being promoted.

(d) All tests shall be practical and shall consist only of subjects that will fairly determine the capacity of the person examined to perform the duties of the position in which the appointment is to be made. Tests may include examination for physical fitness and manual skill. No question in any test shall relate to religious or political opinions or affiliation.

(e) Upon successful completion and passing of tests, applicants and candidates for promotion will be interviewed and their record reviewed by the Madison County Sheriff's Office administration and hired or promoted at the discretion and consent of the sheriff. This interview and review shall be part of the evaluation in the promotion and hiring process.

(f) Once a civil service exam is adopted, the Civil Service Board shall review the exam and determine whether or not to approve the exam.

Section 13. Probationary Periods.

(a) An employee who is still on the twenty-four-month probationary status is defined as a "newly hired employee." No appointment for any position in the classified service shall be deemed complete until after the expiration of twenty-four (24) months of probationary service, during which time the sheriff may determine the effectiveness of the employee and if, in the sheriff's judgment, the employee does not meet the standards of the sheriff, the sheriff may terminate the employment of that person, who will hold no right of appeal to the Civil Service Board.

(b) Whenever a position of the classified service is filled by promotion, and the services of the person promoted are terminated by the sheriff during a probationary period of twelve (12) months from the hire of the appointment, the person shall be returned to the person's former rank in the classified service; provided, the person held that former rank for a period of at least one (1) year, unless such person's conduct during the probationary period has given grounds for dismissal for cause under this act.

(c) A person certified to the sheriff, who does not report for duty at the time so designated and who does not explain in writing within five (5) days such failure to report, may be rejected by the sheriff, who shall notify the Civil Service Board of the action taken and the reason for it. The person's name will then be stricken from the eligible list.

Section 14. Transfers.

(a) Employees in the classified service may be transferred from one position to another in the same class. Transfers may be instituted only by the sheriff and shall be permitted only with the consent of the sheriff.

(b) A non-POST certified employee is eligible to request transfer to a POST certified position after a twelve-month service.

(c) If a transfer from a non-POST certified position to a POST certified position takes place, the probationary rules remain in effect; however, the employee will undergo a twelve-month probationary period in the POST certified position.

(d) The sheriff shall not transfer a POST certified employee from a POST certified position/class into a non-POST certified position within the department without written request by the employee, or for just cause. If such occurrence takes place, the employee may appeal the transfer to the Civil Service Board for a hearing; provided, that employee has completed the established probationary status.

(e) If a POST certified employee is operating in a non-active law enforcement position, it shall be the responsibility of the department to provide the necessary training for that employee to maintain their POST certification.

Section 15. Civil Service Investigations and Hearings.

The Civil Service Board, when conducting any investigations or hearings authorized by this act, shall have the power to take depositions, issue subpoenas, and compel the attendance of witnesses and the production of books, accounts, papers, records, documents, and testimony. If any person fails to comply with the orders of the Civil Service Board or a subpoena issued by the Civil Service Board or any of its members, or if a witness refuses to testify on any matter on which the witness may be lawfully interrogated, the judge in any court of record within the county, on application of any member of the Civil Service Board, shall compel obedience by proceedings as for contempt. The sheriff or the sheriff's legal deputy shall serve such subpoenas as issued by the Civil Service Board.

Section 16. Suspensions.

(a) The sheriff may suspend any employee for not more than ten (10) working days for cause, and there shall be no right of appeal for such suspension. The sheriff does not have the authority to suspend any employee for more than one (1) suspension of ten (10) working days within any given six-month period

without a right of appeal.

(b) If the sheriff suspends any employee for a period longer than ten (10) days, the suspended employee shall be notified in writing of the charges. The suspended employee shall thereafter have ten (10) days to request a hearing before the Civil Service Board. Upon receiving the request, the Civil Service Board, not more than thirty (30) days from the date of the receipt of the request, shall set a hearing date.

Section 17. Political Activity.

All political activity by employees will be governed by state and federal law. Engaging in any political activity or refusing to engage in any political activity shall not be just cause for discharge, suspension, or demotion of any employee holding a classified position, except where prohibited by state or federal law.

Section 18. Demotion and Termination for Just Cause.

(a) No person holding any classified position of employment shall be discharged from the service of the department, suspended, or demoted except for just cause, as set forth in Section 8 above.

(b) Any classified employee discharged or demoted shall have the right to request a hearing in person before the Civil Service Board in his or her own defense. A written request for a hearing must be submitted by the appellant to the sheriff, with a copy submitted to the county mayor, within five (5) business days from the date of discharge or demotion.

(c) At the hearing before the Civil Service Board, the action of the sheriff in discharging or demoting the employee shall be reviewed by the Civil Service Board to determine whether or not the sheriff's decision was supported by just cause, as set forth in Section 8 above. Review by the Civil Service Board is not a de novo consideration of the employment decision made by the sheriff.

(d) Both the sheriff and the employee who has requested a hearing before the Civil Service Board may be represented by counsel during the hearing process and at the hearing.

(e) At the hearing before the Civil Service Board, the employee shall have the burden of proving by a preponderance of the evidence that the sheriff's decision was not supported by just cause. The employee shall present his or her case first, to be followed by the sheriff's presentation. The Civil Service Board shall have the discretion to permit the parties to make opening statements and/or closing arguments.

(f) The Civil Service Board shall issue a written decision no more than sixty (60) days from the date of the hearing. Either the employee or the sheriff may seek judicial review of the decision of the Civil Service Board. If the Civil Service Board finds that the sheriff's decision was not supported by just cause, and the sheriff does not seek judicial review of that decision, the employee shall be reinstated to the position with full pay and rights from the day of discharge or demotion.

Section 19. Scope and Construction.

The section headings in this act are for reference purposes only and do not constitute a part of the act enacted hereby.

SECTION 2. This act shall have no effect unless it is approved by a two-thirds (2/3) vote of the legislative body of Madison County before August 1, 2021. Its approval or nonapproval shall be proclaimed by the presiding officer of the county legislative body and certified to the secretary of state.

SECTION 3. For the purpose of approving or rejecting the provisions of this act, it shall be effective upon becoming a law, the public welfare requiring it. For all other purposes, it shall become effective as provided in Section 2.

Passed: April 20, 2021

Law Enforcement - Historical Notes

Militia

Those acts once affecting Madison County, which related to the militia and to other law enforcement agencies other than the sheriff, are mentioned below in chronological order. Also referenced below are acts which repeal prior law without providing new substantive provisions.

1. Private Acts of 1824, Chapter 43, established a new regiment of militia for Madison County, attached it to the 14th Brigade, and provided for the election of officers at the home of David and William Sanders.
2. Private Acts of 1832, Chapter 49, Section 6, gave the Jackson Guards, a volunteer company in Madison, certain rights and privileges and attached them to the 75th Regiment of the Tennessee militia.

Offenses

The act briefly summarized below fell into this category in Madison County.

1. Private Acts of 2005, Chapter 19, was an act to repeal Private Acts of 1949, Chapter 479, and to regulate pyrotechnics in certain parts of Madison County. This act did not receive local approval.
2. Private Acts of 2024, Chapter 34, repealed Private Acts of 1949, Chapter 479, which regulated pyrotechnics in certain parts of Madison County.

Sheriff

The following acts have no current effect but are included here for reference purposes since they once applied to the Madison County Sheriff's office.

1. Private Acts of 1857-58, Chapter 153, authorized the Sheriff of Madison County to appoint an additional deputy.
2. Public Acts of 1873, Chapter 29, provided that the state would no longer pay county jail physicians except in Madison, Davidson and Knox Counties, where the state would continue to pay only for prisoners awaiting trial in the Supreme Court. The county sheriff's department would be responsible for providing medical care for all other prisoners.
3. Private Acts of 1983, Chapter 54, which established a Civil Service Commission in Madison County, was repealed by Private Acts of 2015, Chapter 6, establishing the Madison County Sheriff's Civil Service Law.
4. Private Acts of 2015, Chapter 6, which established the Madison County Sheriffs Civil Service Law of 2015, was repealed by Private Acts of 2021, Chapter 7, establishing the Madison County Sheriffs Civil Service Law of 2021.

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